

# Agriculture Policy

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## Contents

<b>1</b>	<b>Summary and Key Points</b> .....	<b>3</b>
<b>2</b>	<b>Policy</b> .....	<b>6</b>
2.1	Introduction .....	6
2.2	Vision Statement .....	7
2.3	Principles.....	8
2.4	Policy Details.....	9
2.5	Reframing Previous Policy .....	16
2.6	International Policies: The Common Agricultural Policy .....	18

# 1 Summary and Key Points

The Green party believes that the agricultural sector, its outputs, supporting structures and stakeholders are at the heart of creating a sustainable society and a successful national economy. At the core of this sector, which is so fundamental to our national identity, are our farming community and their families. We believe in viable livelihoods for those that farm the land. In an era of increasing greenhouse gas emissions, volatile international markets, product competition and new climate change agreements we believe the following policies will support farmers to craft a more secure future for their farm holdings, their local areas, their trade networks and the country as a whole.

Ireland has a unique and valuable asset in our farming sector and compared to many other nations a large proportion of farming is carried out by small to medium land holders. This is one of Ireland's greatest strengths and one of our best opportunities for economic growth. The Green Party believes that the agricultural sector has been misdirected by recent governments to follow the lead of larger European nations in their focus on mass production and large-scale agriculture. We believe that this outlook threatens the current and future livelihoods of Irish families who have farmed the land for generations. We also strongly believe that sustainable farming methods that focus on smaller scale, quality-based production will provide greater financial security to those in the agriculture sector and safeguard the use of farming land, marine environments and forests for future generations. The recent crises in dairy prices has clearly demonstrated that focusing purely on levels of production is a dangerous and flawed gamble and that we are entering a new era where farmers' interests and that of the sustainable lobby may coincide to the benefit of everyone.

The Green Party proposes that sustainable agricultural output operates at a local and global level where international trade agreements and commodity values must not override strong local supply chains and regional networks. However, this challenge must be managed and supported by informed and ambitious engagement at a national level. The provision of food, building materials, energy sources and the other outputs of the agriculture sector are ultimately global concerns that must be balanced and negotiated internationally in a fair and ethical manner. Through intelligent liaison with the EU and

sustainably focused domestic policies, we believe that the Irish government can make farming work for all.

The Green Party proposes to focus on a number of key areas to optimise our nation's agricultural sector:

- One of the Green Party's core beliefs is that environmental progress must be matched by economic stability and social progress. The strongest attribute of Ireland's agricultural sector are its roots in cohesive and committed local, farming communities. We believe that the generational nature of Irish farming should be nurtured and protected while providing opportunities for new farmers and producers to enter the sector in financially viable way.
- The Green Party believes that good long term economic strategy calls for the agricultural sector to equalise the share of the sector from dairy and meat products to one that includes tillage, forestry, the marine industry and new outputs still in development.
- The Green Party believes that while the Common Agricultural Policy has greatly benefited Irish Farmers it is now in need of large-scale revision. We also believe that national agricultural strategies of the last two governments such as Food Harvest 2020 have been a disastrous undertaking for the economic stability of the agricultural sector, the long-term security of small to medium farmers and the possibility of Ireland meeting its emissions targets as agreed with the European Union.
- The Green Party believes that a nationwide strategy to increase the productivity of our agricultural land is crucial to further development of the sector and must be underpinned by dedicated research and information gathering and dynamic interface with the farming community. We support the continued development of a national soil research programme begun by Teagasc that prioritises soil protection and appropriate management practices and we call for the expansion of this initiative to fund a fully national Soil Plan
- The Green Party supports a refocus of the dairy and meat sector on quality production over scale of output and advocates measures that support high quality

meat and dairy production. We call for the promotion of Ireland as a producer of grass-fed only meat and dairy products with a significant increase in breed types and quality. We support an increase in the market share of organic animal-based products and measures to enable farmers to scale back their share of livestock overall and introduce tillage, forestry, or other output streams. We support the promotion of a voluntary and targeted reduction in herds across the dairy and meat sector with a view to meeting our agreed emissions targets.

- The Green Party supports an increase in organic output from tillage and other non-animal-based products to 20% of total output by 2025.

## 2 Policy

### 2.1 Introduction

Agriculture is wholly dependent on the natural environment and its associated functions/services for the delivery of agricultural goods. Our natural landscape and its biodiversity, e.g., land, soil and soil biota, seeds for crops, water sources, trees and hedgerows for stock proofing and shelter, sources of predators for natural pest control, provide the backdrop and the resources for agriculture. The natural environment in Ireland faces several challenges from current government policy in relation to the agricultural sector. Increasing intensification of agriculture, prompted in recent years by the active promotion of the industry-led, government-supported, Food Harvest 2020 (FH2020) strategy, is putting, and will continue to exert, considerable pressure on our environment<sup>1</sup>. Increasing cattle numbers, in particular caused by the rapid expansion of the dairy sector, will result in increasing methane emissions. Recently, the Department of the Environment has issued a public consultation document, 'Significant Water Management Issues in Ireland', which stated that increasing agricultural output, as envisaged by Food Harvest 2020, poses a major challenge to achieving the water quality objectives of the Water Framework Directive ([www.environ.ie](http://www.environ.ie)). In addition, the expansion of farm holdings could lead to the loss of biodiversity in marginal land, hedgerows, field margins and trees.

These strategies are being launched at a time when similar attempts to increase outputs has increased instability within global foods markets and resulted in an unprecedented level of insecurity and economic disadvantage for small to medium farmers within the EU<sup>2</sup>. The way in which we produce food and other natural resources must change for both the benefit of the consumer and the producer and for the future well-being and security of Europe's next generations. The policy of the Green Party sets out a pathway towards integrated, economically viable, sustainable agriculture that offers secure livelihoods to farmers and safe, ethical and responsible products to consumer nationally and internationally.

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<sup>1</sup> Schmitz, Christoph, et al. "Trading more food: Implications for land use, greenhouse gas emissions, and the food system." *Global Environmental Change* 22.1 (2012): 189-209.

<sup>2</sup> <http://www.rte.ie/news/2015/0907/726179-farmers/>

## 2.2 Vision Statement

### Less and Better

The Green Party believes that the current focus on increasing output in the agricultural sector does not support farmers in achieving long-term economic stability and does not lay the foundations of a strong marketplace into the future. Ireland is in a unique position to develop a high quality, sustainably produced, agricultural product base for consumers at home and abroad. Our natural resources could allow us to evolve a strong, valuable and nationwide farming sector that is synonymous with ethical and environmental standards. This method of farming will focus on the standard and quality of produce over the levels of production or quantity. Quality output such as this will always be at a premium within Europe<sup>3</sup> and beyond and would allow the agricultural sector to expand as an integral part of the Irish economy. The Green Party proposes in this document a number of strategic investments in Irish farming to achieve this goal.

### Secure and Local

Products and the production methods of the agricultural industry must be ecologically responsible, socially responsive and economically viable. The Green Party believes that openness to the international market place is not a substitute for creating sustainable, national, food policies that provide more security to the Irish people in terms of fuel, food, fair-pricing and choice. Actively developing our output across the tillage and horticulture sectors would contribute to a higher percentage of locally grown produce in Irish food markets and a reduction in greenhouse gas due to a switch from dairy and savings in transport emissions<sup>4</sup>.

The Green Party proposes to optimize our national resources in producing food, fuel and other commodities from our land by supporting the creation of a variety of new output streams from the organic sector to api-culture. We enjoy a number of key advantages in Ireland including our temperate climate, land banks and productive soils. These allow us to produce a diversity of goods and products, but we still rely almost exclusively on farming outputs developed over the last century. Where once every town and city had a

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<sup>3</sup> Deselnicu, Oana C., et al. "A meta-analysis of geographical indication food valuation studies: What drives the premium for origin-based labels." *Journal of Agricultural and Resource Economics* 38.2 (2013): 204-219.

<sup>4</sup> Stavi, Ilan, and Rattan Lal. "Agriculture and greenhouse gases, a common tragedy. A review." *Agronomy for sustainable development* 33.2 (2013): 275-289.

proliferation of local food products, mills and artisan producers we have now focused on a model where we produce two or three foodstuffs in great quantity for export and simply import the food we actually eat. This method of feeding our nation's families exposes us excessively to global food price variations in our day-to-day food purchases. It also leaves farming families vulnerable to the same market forces. A more national and local marketplace would remove some of this uncertainty and allow Ireland to focus on delivering high quality, nutritious food into Irish homes.

## 2.3 Principles

- The Irish agricultural sector should be encouraged to evolve from a mostly animal based model to one that produces grains, vegetables, fruit and plant-based products as a majority percentage of the industry. This moves to refocus the sector will support Ireland's reduction of emissions as part of our EU climate change commitments.
- This new and more diverse sector should focus on issues of ethical food production, food security and integrated, market practices that put the social and economic wellbeing of rural communities at the heart of agricultural policy
- Ireland must meet its emissions targets under the current and any future international climate agreements and the agricultural sector must act accordingly to curb its environmental impact. Ireland should undertake no further lobbying to attain any manner of exemptions for this sector from those agreements.
- Current government and European policy and future policy proposals, such as Food Harvest 2020, that focus on increasing production with little or no targets for the reduction of agricultural emissions or the strategic reduction of animal herds to focus on quality production, should be immediately discontinued or remain unimplemented. These policies have already proved to be economically ineffective, with average farm incomes continuing to plummet, and utterly reckless in meeting our climate change responsibilities.



## 2.4 Policy Details

### Meat and Dairy Production

Meat (beef, pork, lamb etc) and dairy production in Ireland currently occupies a dominant role in the Irish Agricultural sector. Previous governments have championed the meat and dairy market as one suited to our nation's farmland, profitable for small to medium farmers and highly suited to the lucrative export marketplace<sup>5</sup>. However the tenure of the last government failed to capitalize on these attributes and saw incomes plummet just as farmers came under increased pressure to meet a variety of regulatory standards<sup>6</sup>. Pressure on productive land due to flooding and other environmental challenges<sup>7</sup> along with increasing production outputs internationally have severely damaged the long-term viability of many of Ireland's farming families. The Green Party proposes to set a clear path through these many conflicting demands, to develop farm management in the meat and dairy sector that is efficient and ethical and to raise production standards across all producers to that of the highest international quality.

### Quality

The Green Party supports a new national code for meat and dairy production that would provide leadership to the sector on the development of higher value production streams, sustainable strategies and environmentally responsible production facilities and methods. This new 'Ethical Irish Meat' code should carve out a specific market share for minimum standards in livestock farming output across Ireland and should build upon our existing strengths to identify our country as an international, key innovator in sustainable meat and dairy production worldwide.

We believe that the current ICBF efforts to increase the standard of beef herds must be further supported to achieve set targets and concentrate on both quality and the reduction of GHG emissions. We support the operation of a nationwide 'Better Breeding' program that employs subsidies and educational support to allow farmers optimise productive cow herds, decrease the replacement rate, increase relative yields, and the quality of those

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<sup>5</sup> Food Harvest 2020- A Vision for Irish Agri Food and Fisheries. DAFM 2014

<sup>6</sup> <http://www.independent.ie/business/farming/milk-price-drop-set-to-slash-farm-incomes-30794241.html>

<sup>7</sup> Meat and Livestock Review, 2013/2014. Bord Bia. Available at:

<http://www.bordbia.ie/industry/manufacturers/insight/publications/MeatLivestockReview/Meat%20and%20Livestock%20-%20Review%202013-14.pdf>

yields and fertility. Highly productive herds represent a carbon saving on emissions<sup>8</sup>.

Better Breeding measures seek to support any strategy to improve the genetic profile of the national herd with a view to reducing GHG emissions. It would focus on supporting the breeding of early maturing cattle that would be exclusively grass-fed and would reduce the demand for the grain that currently goes to livestock feed. The Green party proposes to end the practice of providing fishmeal for farming stock feed.

We support the establishment of a *Beef Price Partnership* between members of the farming community and beef processing plants to provide a long-term, transparent route to price certainty for all parties involved that is based on quality rather than price or output. Income security will support farmers in focusing on quality and sustainable strategies rather than a fluctuating profit margin. We propose a number of measures in this regard including a Bord Bia supported premium price for beef that remains on the farm of origin until slaughter and a removal of weight penalties on beef exports.

### **Sustainable Strategies**

The Green Party supports collaboration with livestock farmers to lower the environmental impact and emissions incurred from meat and dairy farming. A recent study<sup>9</sup> on sustainable farming practice, with its focus on strategic management and careful use of resources, found that many of these initiatives can result in an increased profit margin for farmers.

- We support the reduction of greenhouse gas emissions from livestock. This would be carried out over the long term through broadening the agricultural base away from cattle and increasing the use of already existing best practices and technologies. We recognise that livestock farming is crucial to the rural economy of Ireland, therefore this strategy would be developed in conjunction with farmers to ensure its economic viability and the growth of farm incomes.
- We support the promotion of biomass and anaerobic production plants as a source of energy and revenue within the agriculture sector. This method of processing animal by-products can reduce waste and offers a route towards lower emission,

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<sup>8</sup> Breeding the Dairy Cow of the Future. Berry, Donagh, P. Sept. 2014 Animal & Bioscience Research Department, Animal & Grassland Research and Innovation Centre, Teagasc

<sup>9</sup> Farmer Case Studies. How to Reduce Costs and Cut Greenhouse (GCG) Gas Emissions. Department of Agriculture and Rural Development Northern Ireland. 2011

farm management. We propose to encourage such systems on a co-operative basis and allow farmers, supported through subsidy, to harness local resources and existing buildings to optimize their effectiveness.

- There are a number of strategies available to reduce the emissions from slurry and fertilizer which the Green Party supports enacting<sup>10</sup>.
- We support the establishment of an 'Energy Efficient Farming' scheme to include a farm efficiency rating overseen by the SEAI, educational support and grant subsidies for onsite renewable energy options and the promotion of energy efficient technology for farm use.
- We advocate for the development and promotion, through market support, education, and research of a Combined Farming Scheme to promote dairy and beef mixed production.
- We support initiatives that encourage farmers to move to a polycultural grazing systems which reduce carbon emissions and help pollinators.

## Organic farming

The Green Party believes that the agricultural sector in Ireland is uniquely placed to become a world leader in the organic farming marketplace. Conversion to organic farming is possible, economically viable and environmentally beneficial if it is supported sufficiently through funding, research, and knowledge transfer<sup>11</sup>. The scale of our industry, mixed output profile and environmental advantages allow for a dynamic response to the demand for sustainable, healthful food production. As a result, the Green Party sees this aspect of our policy as fundamental to the agriculture sector's response both to climate change and viable economic forward planning. Organic farming currently accounts for 3-5% of total agricultural output - a percentage that lags far behind our European counterparts and that signifies an underperforming sector that could be transformed into a significant economic output for the state<sup>12</sup>.

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<sup>10</sup> Guideline Catalogue for a Sustainable Use of Manure and Manure-Based Fertiliser Products for Farmers. Schick, J., Haneklaus, S. Schnug, E. Oct 2015

<sup>11</sup> Conversion to Organic Farming: Case Study Report. Brendan Howlett, Liam Connolly, Cathal Cowan, Hilary Meehan, Robert Nielsen. Working Paper DL 3.1

<sup>12</sup> An Analysis of the European Organic Sector. European Commission Directorate-General for Agriculture and Rural Development. 2010

- We support, through market support, education and research a 20% share of arable land for the organic sector by 2025.
- We call on the government to appropriately expand and fund the Organic Farming Scheme to increase the market share of organic farming from 3-5% to 20% by 2025. As a result of inadequate funding and support this scheme has been largely unavailable to the farming community since 2015. As our European neighbours increase their organic agricultural output in the face of increased consumer demand Irish farmers are falling behind in this new marketplace. We propose that the Organic Farming Scheme focus on bringing new entrants into the scheme, offering bridge funding and management support to guide farm holders and fisheries in the period to converting methods and outputs to certified organic standards.
- We advocate a 5% increase in subsidies to existing and new participants on the Organic Farming Scheme for produce in cereals, fruits, vegetables, legumes and other non-livestock-based outputs. The OFS should also increase support for organic crop hops and other cereals for the alcohol industry.
- We support the launch of a major marketing initiative to encourage consumers to buy locally grown, pesticide free produce with a particular focus on crops and horticultural produce
- We call for the establishment of a price control mechanism to support local supply chains of organic feed to the organic farming community.

## Supporting All Sectors

The Green Party believes that one of the key strategies in developing an agricultural sector that is ethical, financially secure and fair to farmers is to actively work towards a more diverse model of output streams. Ireland is hugely dependent on both livestock-based farming and the export market. We believe that local supply streams, serviced by various agricultural products, offering a comprehensive choice to food consumers would allow Ireland to evolve a self-sufficient and high-quality indigenous marketplace into the future. The current financial instability<sup>13</sup> within the sector could be mitigated by strategic moderation of the percentage share of each element of the sector. While a complete

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<sup>13</sup> <http://www.independent.ie/business/farming/milk-price-drop-set-to-slash-farm-incomes-30794241.html>

equalization across the sector may not be appropriate in the near future, clear targets for increasing the market share of tillage, horticulture and other outputs should be acted on as a matter of urgency.

### Developing Horticulture and the Tillage Sectors

- We propose the establishment of a National Action Plan on Biodiversity in agriculture to promote strategies for companion planting and polycultural growing methods in previously mono-cultural crops to optimize flexibility in land use and to facilitate a dynamic response by the sector to changing consumer preferences<sup>14</sup>.
- The Green Party advocates a target for grains, horticulture, and tillage crops (including biofuels) of 3% above the annual EU average output.
- A key policy objective for the Green Party is to redress the imbalance between food producers and large retail groups. The practice of below cost selling undermines product profitability and, in turn, the ability of producers to plan and develop their businesses. It is also detrimental to small scale and privately owned retailers. The Green Party supports phasing out below-cost selling and working with all sector stakeholders to provide fair and reasonable price structures to farmers, retailers and the public.
- We support a 20% increase in funding for sustainable horticulture research in Teagasc in order to support the transformation of non-livestock-based agriculture from the level of primary production to post farm-gate value-added outputs.
- The Green Party supports an increase in the current VAT flat rate compensation scheme to farmers on the growth of organic crops and timber to 6.5% with an upper limit of €100,000 of annual income on goods traded within the state
- We support the establishment of a National Action Plan 'Eating Well, Eating Green' to promote lower levels of meat consumption and increased consumption of fruit and vegetables. This strategy would be rolled out to all schools and to all public bodies.

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<sup>14</sup> Biodiversity for Food and Agriculture: Contributing to Food Security and Sustainability in a Changing World. Outcomes of the Expert Workshop held by FAO and the Platform on Agri- Biodiversity Research. April 2010

- We support scrapping green/linked diesel regime in favour of a tax rebate payable to farmers or other persons now entitled to use linked fuel.

## Fisheries

The Green Party advocates that:

- All fisheries stakeholders participating on the Organic Farming Scheme are eligible for 5% increase in subsidies.
- Any increase in real fishing outputs must correspond to commitments to sustainable strategies for the sector. Government funding available for investment in fuel subsidies, vessel modification and fish processing upgrades must also only be undertaken in conjunction with a corresponding commitment to sustainable strategies
- We support an end to the licensing of offshore salmon.
- All processing plants and boats over an agreed size should be Marine Stewardship Council certified.
- We support the enactment of the recommendations from the 2015 European Red List of Marine Species to protect endangered and critically endangered fish in Irish waters.
- The Green Party advocates lobbying, at EU level, for all member countries to enact the recommendations from the 2015 European Red List of Marine Species

## Land and Soil Management

Central to the Green Party's vision for a sustainable future in the agricultural sector is an increase in the productivity, and in our appreciation of, our rural landscape. We believe that equitable and responsible management of rural land will result in a more productive and sustainable landscape for all citizens to enjoy. Mono-cultural crop development and intensive farming methods can strain the quality of soil and damage the nutrient standards

of the outputs which rely on it- many Irish farms are already working on land that is not operating with optimum soil conditions<sup>15</sup>.

Human agricultural production is intimately tied to the quality of our nation's soil and the environmental cycles of the essential plant nutrients that sustain it. Nitrogen, phosphorus, and potassium are the primary nutrients in plant growth and therefore constitute the central components of soil fertility and crop production. Soil management can be undertaken effectively in a number of ways such as the planting of locally available clover which would reduce our dependence on imports and support the finite and rapidly diminishing resources in this sector. Ireland, with its temperate climate and fertile land, is capable of high yields in crop production and as such our soil quality must be treated as a precious resource<sup>16</sup>.

Our soil's quality and long-term sustainability are now in danger of degradation and loss of fertility due to human activity. One of the contributors to this is intensive soil management that can disrupt the ability of soil to replenish and recycle its own nutrients through plant decomposition. Soil erosion due to land development and flooding in combination with crop harvesting removes both the plant material and the nutrients they contain from the soil cycle. In addition, the widespread use of pesticides can destroy the microorganisms that contribute to soil health and fertility. The Green Party welcomes current efforts by the Department of Agriculture and Teagasc to address these issues, but we believe that further funding and research is required for a nationwide solution to this challenge.

- All farmers within the state should maintain all their land holdings to the national GAEC benchmarks (good agricultural and environmental condition).
- 'Greening' measures (i.e. crop diversification, permanent grassland, Ecological Focus Areas), which form part of the Basic Payment Scheme, should be fully implemented on farms, and monitored to ensure that they are effective in achieving environmental enhancement on farms.

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<sup>15</sup> Nine out of Ten Grassland Soils Outside Optimum Ranges. Mark Plunkett & Stan Lalor, Teagasc, Johnstown Castle, Wexford. 2014

<sup>16</sup> Soil Fertility Management on the Teagasc Tillage BETTER Farms. Mark Plunkett and David Wall, Teagasc, Crops Environment and Land Use Centre, Johnstown Castle. June 2012

- We propose to undertake an in-depth study of current land use with an emphasis on growing opportunities and enhancing biodiversity.
- We propose to support and develop further the nationwide sample study of agricultural soil quality to analyse nutrient deficiencies that may be a barrier to the maximization of productivity and the long-term sustainability of the soil.
- We propose to increase and broaden the provision of information and develop a knowledge transfer hub for farmers to support them in managing their land's soil nutrient quality.
- We support the establishment of local and regional soil organic matter banks where farmers can access the required material to replenish and support healthy soil cycles.
- We propose to identify land in decline due to soil degradation and subsidise farmers who convert this land to sustainable, biodiverse woodland or leave fallow for an agreed number of years
- We call for the devising of a national soil management strategy integrated with a new national flood policy.
- We support the provision of research funds to support ongoing consideration of this subject
- We propose to provide environmentally responsible nutrient subsidies to farm holders where soil deficiencies have been identified

## 2.5 Reframing Previous Policy

### National Policies

Government Sector Targets: The Green Party believes that production focused policy such as proposes Food Harvest 2020 have been ineffective in promoting food standards, hugely detrimental to our climate change targets and disastrous in providing farmers with long term economic stability. This strategy of production focused development for the



agriculture sector means that containing agricultural GHG emissions may be an unrealistic aspiration in an Irish context<sup>17</sup>. We propose the curtailment of this policy and believe that the environmental effects of Food Harvest 2020 must be monitored and assessed on an on-going basis. Only by continuous monitoring and assessment can we evaluate if FH2020 has delivered on its objectives to achieve 'sustainable intensification' while protecting the environment.

The Green Party does not support the implementation of FoodWise 2025 aims that can be seen to lead to an even greater intensification of agricultural production in Ireland with an associated exacerbation of environmental damage.

Farmers First on Greenways: The Green Party proposes to place the farming community at the centre of decision making in the future development of greenway routes across the island of Ireland. Greenways have, in recent years, proved to be an unprecedented success in a number of counties, offering employment and business opportunities to local communities while welcoming visitors to our countryside<sup>18</sup>. They are a key local amenity and an opportunity to improve biodiversity, allowing farmers to optimise the use of targeted areas of land as funding streams. However we also recognise that new initiatives can generate concern for local stakeholders as development are announced with minimal consultation to communities. We propose the following measures:

- The process of seeking funding for greenways will require a consultation process with local representatives, landowners and interested bodies such as local IFA groups as minimal requirement for applications.
- All developments granted are subject to the provision of supports and funding for the following items to landowners:
- provision of all materials and set aside fencing or funding for same, to protect both farms and greenways where appropriate as a condition of development
- consideration of services for the movement of livestock and machinery and a review of farm security issues around public access to greenways

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<sup>17</sup> Background Paper Drivers and Scenarios of Land Use Change in Ireland. Prepared by Teagasc. November 2014

<sup>18</sup><http://www.independent.ie/life/travel/ireland/green-light-irelands-longest-greenway-opens-in-waterford-35562434.html>

- indemnification of landowners from liability and claims from public usage of routes by the local authority
- any loss of current grants or payments to be compensated in conjunction with access to a Knowledge Transfer Hub on how to utilise greenways as biodiversity corridors suitable for grant schemes

## 2.6 International Policies: The Common Agricultural Policy

The Green Party supports the Common Agricultural Policy (CAP) in its aim to further the social, environmental and economic well-being of those involved in the agricultural sector within the European Union. CAP is one of the European Union's longest running and most well-established policy instruments. Developed over the course of several decades, we believe that the aims and objectives of CAP need to be renegotiated and clarified to recognize current market realities, such as farm size, and future challenges, such as climate change.

The Common Agriculture Policy no longer services the current and future needs of European citizens<sup>19</sup>. There are two key areas where CAP has failed to respond and adapt to developments in the agricultural sector. Firstly policies have been slow to account for changing scales of production resulting in a significant stream of income finding its way to large-scale agri-producers.<sup>20</sup> The Green Party believes that the original principles of CAP focused on supporting small scale farmers and their surrounding communities not increasing profit margins for large companies. Secondly CAP has operated in the past as an instrument of reform and development and it must be employed in this capacity again to meet the challenges of sustainable development. Linking any subsidies or farm payments explicitly to sustainable farming practice, rather than land holdings or other mechanisms will increase production and future proof the sector and must be the next major reform of the CAP<sup>21</sup>.

The Common Agricultural Policy has historically been very effective in supporting European farmers and promoting production rates of food, forestry and other outputs.

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<sup>19</sup> [http://www.greens-efa.eu/fileadmin/dam/Documents/Publications/CAP\\_reform/CAP\\_reform\\_EN.pdf](http://www.greens-efa.eu/fileadmin/dam/Documents/Publications/CAP_reform/CAP_reform_EN.pdf)

<sup>20</sup> Howarth, C., Kullman, A., and Swidlicki, P. (2012), *More for Less: Making the EU's farm policy work for growth and the environment* (London: Open Europe).

<sup>21</sup> Dwyer, J. (2013), 'Transformation for sustainable agriculture: what role for the second Pillar of CAP?', *Bio-based and Applied Economics*, 2(1): 29-47, 2013

However in a changing global market and with the increased pressure of climate change the Green Party believes that the European Union must begin to work together with international partners to support agricultural sectors in developing countries to ensure fairness and opportunity to trade where appropriate. We do not support general price protection policies that unfairly disadvantage agricultural sectors from emerging economies.

### **From Greening Measures to Environmental Leadership**

The Green Party seeks to expand the definition of what is currently referred to as 'Greening Measures' within the Common Agricultural Policy to include issues such as herd reduction, stocking density and soil management. We support re-organisation of the direct payment scheme to focus on these issues exclusively while transforming any other capital payments to tax rebate schemes or similar equal.

### **Money to Those that Need it Most**

The Green Party supports reform of the current CAP payments, to ensure funds are not distributed unfairly to large-scale agricultural enterprises, payments from the top down, and a ceiling of €100,000 earnings cap on Pillar 1 payments to an individual farm.

### **Long-term future of Farming**

We recognise the difficulty young farmers without their own land have getting access to land. Therefore, we call for legislative, legal and financial mechanisms to facilitate lease agreements between farmers and possible long-term agricultural tenants.